QUESTION/ANSER SESSION I

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- 3 CHAIRMAN JAMES: I should tell you that because we
- 4 started early, our final panelist has yet to arrive. Having said
- 5 that, what I'd like to do is go ahead and have our Q and A at
- 6 this point and then we will hear from him upon his arrival. With
- 7 that, I'd like to open it up to the Commissioners.
- 8 COMMISSIONER BIBLE: For Miss Schneider. If it's
- 9 possible to regulate the Internet, why is it impossible to
- 10 prohibit gaming activity on the Internet?
- MS. SCHNEIDER: I think again you have to look at
- 12 separating out the Internet from the gambling product. Actually
- 13 quite frankly, having taken a peek at Mr. Bell's testimony, I
- 14 think he will address that more on why it's very, very hard to
- 15 deal with it from the standpoint of building an electronic wall
- 16 around the U.S. It makes it very, very hard.
- 17 As you well know, some of the implications within the
- 18 prohibition bill that's pending look at having Internet service
- 19 providers effectively block out sites. Well, there are 156 sites
- 20 now and that number is growing. To go through that procedure
- 21 continually with all those sites, with all those states is going
- 22 to be tough. And there are consumers, quite frankly, who will
- 23 find a way around that. But that shouldn't stop, on the side of
- 24 developing good standards, developing really ideally
- 25 international model codes and some reciprocity.
- 26 I think the concern quite frankly from your
- 27 standpoint, if I were in your shoes from Nevada, I would look at
- 28 standards, say, from some of the island nations or things like
- 29 that that are out there, opening this industry right now with

- 1 open arms and say, you may have concern about the standards. Is
- there something to be said for maybe helping those kind of people
- 3 to raise the bar, to get them, so that they really do have solid
- 4 consumer protection in there? Because really to a certain extent
- 5 we can't do much about what these other sovereign jurisdictions
- 6 are doing. We have the same issue with Indian gaming as it
- 7 relates to Internet gaming within the confines of the U.S. So
- 8 it's a sticky issue but one that can be worked through.
- 9 COMMISSIONER BIBLE: And who are the members of the
- 10 Interactive Gaming Council? What kind of activities are they
- 11 engaged in and do you have any feel for how much revenue they're
- 12 generating?
- MS. SCHNEIDER: We have about 50 members. They're
- 14 international in scope. They tend to be people who are either
- 15 operating or supplying system services to Internet gaming, for
- 16 example, in our case, we're publishers of magazines, so in some
- 17 cases there are information sites that are out there that just
- 18 cater to, you know, the gambling consumer that's on the Internet,
- 19 and again in many cases they've built up some interest in that.
- In terms of the volume, no, unfortunately there
- 21 really is very little hard data on that. I know our company is
- 22 partnering up with Christensen Cummings to try to begin to
- 23 analyze that and hopefully get some information from people so
- 24 that you really can take a look at the scope. I can tell you in
- 25 terms of the number of sites that in January of '97 we began
- 26 really tracking this very closely and there were about 15 sites.
- 27 Again, as of this week, it's over 150 and growing.

- 1 COMMISSIONER MOORE: Do you know anyone that's ever
- 2 won and what were they playing and how much did they win and how
- 3 did they know they won?
- 4 MS. SCHNEIDER: Yes, I know people who have won and
- 5 lost.
- 6 COMMISSIONER MOORE: I can see if you're betting on a
- 7 horse, you can see the number running on the screen but if he's
- 8 playing a card game, how does he know who is he playing against
- 9 and how does he know his cards beat someone and the cards are
- 10 what they're supposed to be?
- MS. SCHNEIDER: Unfortunately it's a leap of faith
- 12 for many of these consumers. They don't really know what the
- 13 odds are. But quite frankly, I have three riverboats within a
- 14 mile of my office, I don't really know what the odds are there
- 15 either until the end of the month.
- 16 COMMISSIONER MOORE; Playing blackjack or video
- 17 poker, if you get a pair of queens, you get your nickel back.
- 18 But who are you playing against?
- MS. SCHNEIDER: You're playing against the computer
- 20 unless they have a multi-player game and there aren't very many.
- 21 Quite frankly, a lot of the Internet gaming that's out there
- 22 today is fairly primitive. You're beginning to see a situation
- 23 where they will now have multi players, where you're actually
- 24 playing against somebody in France and somebody in Australia and
- 25 you're actually at that table with them and playing against them.
- 26 COMMISSIONER MOORE: That would be a Thursday night
- 27 poker game.
- 28 MS. SCHNEIDER: Exactly. Little longer distance. No
- 29 smoke, though.

1 COMMISSIONER MOORE: Right.

2 COMMISSIONER WILHELM: Maybe for the two Attorneys 3 how would you police the Internet? Ιf there are prohibitions at the federal level, how would you see policing it? 4 5 MR. YOUNGS: Under the Kyl bill our jurisdiction would be limited to civil actions, under the Kyl bill. 6 7 given pendent civil jurisdiction to do that. In terms of 8 policing the Internet, I guess I disagree with Sue to a certain I don't think what we're talking about is erecting a 9 technological wall around the United States. 10 It's very easy for an Internet provider to keep his or her website and gambling 11 activities that he conducts over that website away from consumers 12 13 in a particular state. It's difficult, and as I understand probably from talking to Mr. Kesner and others, it's difficult to 14 15 keep that website from being accessed and viewed by people in a 16 particular area but at least the vast majority of the websites I've seen that deal with Internet gaming, which allow you to open 17 an account to gamble over their website, do so online. You can 18 fill out an online application and it is quite possible, as we 19 saw in one instance in which we were investigating and in 20 21 litigation with a company, the state field of that online application form can be tagged from the server's standpoint so 22 23 it will not receive applications from а particular 24 jurisdiction like Missouri. if Ιf that happens and a Missourian in

If that happens and if a Missourian types in
Missouri, that website operator can send back a message that
happens almost instantaneously that says I'm sorry, you can't
gamble over this website from your jurisdiction. So in terms of
policing the Internet, I don't know if that's necessarily what
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we're talking about. In terms of law enforcement, in terms of 1

2 seeing whether or not website operators are complying with the

3 laws, we'll do that the same way we do that in various other law

enforcement activities. We'll conduct stings. We'll conduct 4

5 decoy purchases. We'll open up decoy accounts. That's how law

enforcement works and the technological wonder of the Internet 6

7 does not change that approach at all.

8 MR. KESNER: In terms of pure and pertinent questions

regarding how to work on the Internet, we have at this time 9

10 engaged undercover investigators to take various

activities; undercover playing with undercover numbers to see 11

what is going on and how they can be involved. Nobody is going 12

13 to claim that any prohibition specifically outlined in federal

law is going to be 100 percent effective. What it is going to do 14

15 is it's going to express a public policy that this is illegal and

it will discourage the vast majority of people 16

participating and discourage people from bringing that activity

out into the open in the United States. 18

When you're policing the Internet, if you use that 19

the difference between various types of businesses is 20

21 important and gambling in particular would be one that would be

particularly amenable to policing because of the fact that if 22

23 for instance, selling child pornography over

Internet, and there's a lot of commerce in child pornography over 24

the Internet, these are the type of people that want to stay 25

behind the scenes, hide, not be there, not be out in the open and 26

27 so they use tricks and techniques of the Internet to go behind

28 the scenes, be anonymous and get away from the general flow of

29 commerce.

17

- Gambling on the other hand has the necessity to want 1
- 2 that they're regulated, open and above board
- 3 advertising and gain that type of credibility. In doing that,
- they're also going to expose themselves to being acknowledged or 4
- 5 at least noticed by the law enforcement officials who want to
- take action in a particular instance. 6
- 7 COMMISSIONER BIBLE: Have either states modified
- 8 their statutes in order to make prosecution simpler?
- In Wisconsin we have actually determined 9 MR. KESNER:
- that for the interest that Wisconsin would ever need to express 10
- in terms of the Internet, our statutes have already been designed 11
- broadly enough to cover this kind of activity, as opposed to the 12
- 13 federal law which has some perhaps limitations on what would be
- covered at the federal level. We've determined that the act of 14
- gambling and also the act of offering gambling as a business are 15
- 16 both illegal in Wisconsin in a general scope and therefore, are
- 17 illegal on the Internet and we've in fact
- 18 enforcement actions against three different companies to test
- that and have settled in at least one case so far. 19
- Missouri's experience is similar. 20 MR. YOUNGS: Wе
- believe 21 our criminal prohibition against gambling already
- encompasses or at least is broadly worded enough, although it 22
- 23 initially written when Internet gambling wasn't
- possibility, the definitions of the various terms at issue in our 24
- statute, advancing gambling activity, gambling, gambling device, 25
- we believe also encompass the Internet as well and we're also 26
- 27 engaged in a criminal prosecution under that very statute.
- 28 COMMISSIONER BIBLE: So you're prosecuting
- 29 exposing a game for play in Missouri without a license?

- Actually it's not without a license. 1 MR. YOUNGS:
- 2 under our scheme gambling is illegal unless it's
- 3 authorized, and basically in Missouri the only way that you can
- legally gamble or offer gambling is on an excursion riverboat, a 4
- 5 charitable gaming specifically authorized by a separate statute,
- participating in the state lottery that's specifically authorized 6
- by a separate statute. So ours is if it's not covered and not 7
- 8 being conducted in one of those fashions, it's illegal and falls
- under criminal prohibition. 9
- 10 COMMISSIONER MC CARTHY: Miss Schneider, among your
- 50 members, are any of them casino operators? 11
- 12 MS. SCHNEIDER: Yes. You mean existing? There are
- 13 several that have also land based facilities. Is that what you
- 14 mean?
- COMMISSIONER MC CARTHY: What kind of facilities? 15
- 16 MS. SCHNEIDER: Land based casinos.
- 17 COMMISSIONER MC CARTHY: Overseas?
- MS. SCHNEIDER: Yes. 18
- COMMISSIONER MC CARTHY: You said there are 150 sites 19
- Does that mean there are 150 different companies 20 operating.
- 21 running those 150 sites?
- 22 MS. SCHNEIDER: No. There probably are about 110.
- 23 There are some that have multiple front ends. I don't know how
- 24 to explain it. But the view on the screen and things like that
- might be different but they lead into the same casino. 25
- COMMISSIONER MC CARTHY: Your personal involvement is 26
- 27 you're a publisher of a communication that just informs people
- 28 about developments in the Internet gambling industry?

- 1 MS. SCHNEIDER: It's not just about Internet
- 2 gambling. Ours is a general consumer gambling magazine.
- 3 COMMISSIONER MC CARTHY: Okay. Is there any
- 4 organization in the industry that unites all of the overseas
- 5 casino operators or lottery operators or whatever there are?
- 6 MS. SCHNEIDER: The people that are doing the
- 7 Internet gambling? That is really the intent of the --
- 8 COMMISSIONER MC CARTHY: I don't mean gamblers. I mean
- 9 those who run the establishments.
- MS. SCHNEIDER: The Interactive Gaming Council is an
- industry association. It is operators and suppliers for the most
- 12 part.
- 13 COMMISSIONER MC CARTHY: Have they tried to address
- 14 through some code of ethical conduct all of the issues that have
- 15 been raised by these two Assistant Attorneys General and by
- others as well, how you prevent a number of the problems, what
- 17 kind of insurance coverage, how would you avoid minors gambling
- 18 over Internet, the list of things that have been raised here and
- in the Congressional hearings?
- MS. SCHNEIDER: The intent of that group was -- it's
- 21 a relatively new organization that's just really getting on its
- 22 feet. It's been around for about a year and a half, but we're
- 23 just getting staffed. There has been a code of conduct and there
- 24 have been responsible gaming guidelines which I'd be happy to
- 25 share with you. We thought about adding that to the testimony.
- 26 COMMISSIONER MC CARTHY: Have they sponsored legal
- 27 changes in the countries in which they have their sites,
- 28 involving insurance, involving all the other issues?
- MS. SCHNEIDER: In some cases they have.

- 1 COMMISSIONER MC CARTHY: Is there a list of such
- 2 activities that have happened that you have?
- 3 MS. SCHNEIDER: For example, the countries that are
- 4 licensing?
- 5 COMMISSIONER MC CARTHY: What we're getting in the
- 6 mail here from the folks that want to run Internet gambling
- 7 establishments is that we ought to be regulated, shouldn't be
- 8 prohibited. We ought to be regulated. And if they've been
- 9 functioning for a year, a year and a half, whatever, I'm just
- 10 interested in knowing what tangible steps they have taken as
- 11 evidence of their good faith that they are responding to a litany
- 12 of rather serious problems that have been raised here and
- 13 elsewhere.
- MS. SCHNEIDER: Yes, there have been a couple of
- 15 documents put together and the intent is to, for example, to have
- 16 the dispute resolution, a seal of compliance, code of conduct,
- 17 some of the good housekeeping seal of approval.
- 18 COMMISSIONER MC CARTHY: I'm asking if anyone has
- 19 specific information telling us what those actions were that were
- 20 undertaken.
- MS. SCHNEIDER: The code of conduct and responsible
- 22 gaming guidelines are available. I will get those to you.
- 23 COMMISSIONER MC CARTHY: Fine. Laws that they've
- 24 sponsored or asked national legislatures to enact in Australia or
- 25 Antigua or wherever, is there a compilation of all those things?
- 26 MS. SCHNEIDER: Yes. Actually that's what our
- 27 industry publication called Interactive News has, gaming news.
- 28 COMMISSIONER MC CARTHY: Would you share with the
- 29 Commission, please?

- 1 MS. SCHNEIDER: Sure.
- 2 COMMISSIONER MC CARTHY: Because what you share or
- 3 what the International Gaming -- what was the group?
- 4 MS. SCHNEIDER: Interactive Gaming Council.
- 5 COMMISSIONER MC CARTHY: What they share will tell us
- 6 what action they've really taken so we can measure their
- 7 sincerity in addressing these problems.
- 8 To the Assistant Attorneys General, I know you both
- 9 are versed in this, so you've been following the hearings on the
- 10 Kyl legislation. The Kyl legislation appears to be the center of
- 11 activity to try to prohibit Internet gambling. You've both been
- 12 following that pretty closely?
- MR. KESNER: Yes, very closely.
- MR. YOUNGS: Mr. Kesner more than me.
- 15 COMMISSIONER MC CARTHY: Has the National Attorneys
- 16 General Association been following that as well?
- 17 MR. KESNER: Yes. I've actually been involved with
- 18 Senator Kyl's office on nearly a daily basis.
- 19 COMMISSIONER MC CARTHY: Have you published anything
- 20 that responds to all the objections that have been raised by
- 21 those who wish to participate in Internet gambling?
- 22 MR. KESNER: Are you referring specifically in
- 23 reference to the Kyl bill or in general?
- 24 COMMISSIONER MC CARTHY: Both.
- 25 MR. KESNER: The National Association of Attorneys
- 26 General, our subcommittee has prepared two reports, one in the
- 27 summer of 1996 and one in the summer of 1997. And likely we'll
- 28 prepare another one for the summer meeting of Attorneys General
- 29 this year on Internet gambling in general and some of the issues.

- 1 Our first one was actually a report which addressed some of the
- 2 initial problems and suggested legislation very similar to what
- 3 Senator Kyl has proposed at this point.
- 4 We've also been working quite closely preparing a
- 5 discussion and documentation on the Kyl bill itself. As that
- 6 comes to the floor of the Senate, there will be a lot of debate
- 7 on the floor. There's going to be a lot of political maneuvering
- 8 on the floor.
- 9 COMMISSIONER MC CARTHY: Would you mind sharing with
- 10 us -- I take it you haven't done so yet.
- MR. KESNER: I know we have shared the reports. I
- 12 believe the reports are available at Commission staff.
- 13 COMMISSIONER MC CARTHY: Are these reports within the
- 14 context of the hearings? I want to make sure that the specific
- objections raised by various people in the industry or people not
- 16 in the industry, Mr. Bell from the Cato Institute. I don't know
- 17 if you've seen a copy of the testimony he's going to give here
- 18 when he arrives.
- 19 MR. KESNER: I have swapped some E-mails with him on
- 20 the topic.
- 21 COMMISSIONER MC CARTHY: Then you probably know all
- 22 of his positions. He's for leave it happen, the government
- 23 really doesn't have a role in trying to prohibit this. But we'd
- 24 be interested, because this Commission is going to take a look at
- 25 possibly commissioning some research but certainly pursuing this
- 26 issue. Would you share with us updated specific answers to the
- 27 objections being raised, how you handle them?
- 28 MR. KESNER: I will attempt to do that. I will
- 29 accumulate whatever documents we have. We don't have a specific

- one prepared, but as they become available and the new report 1
- 2 comes out in June or July, I will get that to the Commission as
- 3 well.
- COMMISSIONER MC CARTHY: Thank you. 4
- 5 CHAIRMAN JAMES: I'm not sure that you will know the
- answer to this but if not, you can help the Commission figure out 6
- where to go and get it. If I were the parent of a young child, 7
- 8 and I think we've already established that it would be fairly
- easy for that child who is probably far more computer literate 9
- 10 than his mother, to get on the Internet. What kind of software
- or what kinds of precautions exist out there that I as a parent 11
- can access right now? Do any of you have any such information or 12
- 13 how would a parent go about doing that?
- MR. KESNER: Probably one of the most popular ways to 14
- 15 talk about control of Internet content that's been discussed a
- 16 lot in the past is the use of software at the home computer or
- the terminal that the child might be using. 17 There are a number
- of software packages that have been made available over the past 18
- two years, commercially developed and not very expensive. 19 In
- fact, most online service providers now are providing one form or 20
- another of that for free to their customers so that they can do 21
- that themselves, at least the major providers. 22
- 23 Nobody has ever argued that any of these programs are
- 24 100 percent effective on any topic really. The other issue is
- that most of them are actually targeted towards pornography and 25
- some of the more traditional vices that children tend to go 26
- 27 towards, tend to gravitate towards. For instance, one of the
- 28 software programs defines ten or 12 different things that it
- 29 would make attempts to filter out. It will say a list of things

- and then number 11 or 12 is other things including gambling, the 1
- 2 way it's been listed on the advertising that I've seen for the
- 3 programs in the past. So they haven't made gambling a particular
- priority that I've seen in their filtering technology but they 4
- 5 are starting to develop these kind of things that use various
- techniques. 6
- If I could just respond to that, too. 7 MS. SCHNEIDER:
- 8 I do want to just echo that there is software, filtering software
- out there. As a matter of fact, we just developed a partnership 9
- with one of the filtering companies to begin with, to make sure 10
- that gambling is included in there. 11
- But I do want to add that just from a straight 12
- 13 business standpoint, from the point of view of these operators,
- it's to their advantage to make sure that they have as many 14
- 15 safeguards and as many hoops to jump through to verify that
- that's not a child in there, just from a straight business 16
- standpoint. Given the laws with credit cards, there's a variety 17
- of options that people might use to open up an account. It could 18
- be wire transfer, check, money order, credit card. 19 To do that,
- if for example, I have a 16 and 17-year-old, if I find that a 20
- 21 transaction shows up on a particular credit card bill, first of
- all, that probably would happen once but secondly, you have the 22
- 23 ability for an unauthorized charge by a minor, to have a charge-
- 24 back on that. That comes back out from the merchants, the
- operators in this account. So just from the standpoint of them 25
- not having a lot of charge-backs and losing money in that regard, 26
- 27 those are the kind of issues that are in there.
- If it were a charge-back, how do I 28 CHAIRMAN JAMES:
- 29 find you to charge it back?

1 MS. SCHNEIDER: You go back through your credit card 2 company and dispute the charge.

3 MR. YOUNGS: May I speak to that issue also? All of these efforts that we talk about and Miss Schneider and I have 4 discussed these a little bit as well, even today, all of these, 5 if you look at this issue as a consumer protection issue which is 6 7 Attorney General Nixon looks at it, then any -- and 8 acknowledging to a certain extent and probably to a large extent that we as parents need to be responsible for our children and 9 taking that acknowledgement -- all of the things that I've heard 10 talked about, net nanny, cyber nanny, all of the filtering 11 software, all of the efforts that you can take as a parent to 12 13 effectuate a charge-back on your credit card if your child has opened up a gambling site using your charge card, the biometric 14 15 scanning devices that at some point the market may force us all 16 to buy because we won't be able to do anything on the Internet without them but it will at least initially cause you as a 17 consumer to have to buy something to effectuate the ability of 18 your computer to read your retina or your thumb print. 19 these things, if these steps are being proposed as ways to make 20 Internet gambling safer, the point needs to be made that all of 21 these steps are being imposed on consumers, steps that consumers 22 23 have to take to protect themselves. That I think is the 24 fundamental question and the difficulty that at least Attorney General Nixon has with this entire discussion is that in terms of 25 promoting and talking about ways to make the industry safer, so 26 we've heard are 27 all ways that consumers can 28 themselves. I respectfully submit that that's not the way this

Commission should be looking at this issue. **NEAL R. GROSS**

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1 CHAIRMAN JAMES: Thank you.

2 COMMISSIONER BIBLE: For each panelist, from a policy

3 standpoint, what are the implications of Internet wagering for

4 the work of this Commission?

5 MR. KESNER: The Internet has changed the face of

6 gambling and wagering activity. I think, as has been stated

7 before, gambling in the United States at least and worldwide, has

8 always been regulated at primarily the local level and in the

9 United States at the state level. The Internet has made it very

10 efficient to cross borders with the gambling activity and other

11 commercial activities as well.

12 Each individual state, and you've obviously seen this

13 as you've gone through your study and you'll see this again, has

14 a different way of regulating gambling. The state of New Jersey

15 and the Atlantic City casinos are regulated a lot differently

16 than the state of Nevada's casinos and they're regulated a lot

17 differently from the tribal casinos in Wisconsin and the

18 riverboats in Missouri. There are so many balancing tests being

19 done among the various factors that the individual states look at

20 in deciding what their own public policy is going to be.

21 The Internet makes it very difficult for an

22 individual state to enforce its own carefully crafted public

23 policy and its own weighing of those interests in order to meet

24 what it thinks is necessary or appropriate for the citizens of

25 that state. The Internet has taken it and thrown that wide open.

26 I believe, as Allison Flatt stated earlier, it's very significant

27 that two years ago the State Attorneys General requested federal

28 legislation to address this issue and prohibit it. As you're

29 probably well aware, State Attorneys General don't like to ask

the federal government for much and they like to 1 be

2 independent for the most part. So that in and of itself is a

3 very significant step and seems to state the importance of this

issue at the state policy level. 4

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5 MR. YOUNGS: I agree with Mr. Kesner. Internet

gaming changes the entire issue. If this Commission's burden and 6

responsibility over the next year or so or however long it has 7

8 left looking at this issue is to examine the societal and the

economic impacts, just from what I've read I think somebody 9

indicated, maybe it was Allison, that not too many of these 10

website operators are too intent upon giving too much in the way

of financial information. Some of them are publicly traded as 12

13 penny stocks, so they obviously are required to submit financial

statements to the SEC. Looking at those, this is a growing 14

industry and it's growing by leaps and bounds. I don't know what

the exact number is going to be but I think that it does

significantly, in addition to taking a look at the issue from the

standpoint of the states, actually being in a sort of novel 18

position of requesting intervention from the federal government 19

in the way of legislation prohibiting this, I think that it also 20

globalizes the issues that this Commission is charged with 21

22 examining because the Internet is here to stay and it is

23 pervasive and it is widespread.

24 So to the extent that this gaming industry is a

growing industry, and it clearly is, the societal and economic 25

impact of that I think magnifies this Commission's obligation, 26

whereas you were originally just looking at land based casinos

28 and other types of gaming, the Internet aspect I think expands

29 your scope significantly.

- 1 COMMISSIONER MC CARTHY: Let me ask both of you
- 2 fellows, we've only being talking about Internet gambling as it
- 3 affects overseas operations. Do your bosses or Attorneys General
- 4 in the United States have a position about Internet gambling that
- 5 doesn't involve foreign sites but involves -- suppose someone
- 6 from another states wants to buy into the lotteries? Both of
- 7 your states have lotteries, don't they?
- 8 MR. YOUNGS: Yes.
- 9 MR. KESNER: Yes.
- 10 COMMISSIONER MC CARTHY: Suppose someone from another
- 11 state, someone from my state California, wants to use the
- 12 Internet to buy in or use the Internet to gamble in one of the
- 13 Indian gambling sites in your state or the riverboat sites, do
- 14 you have any objection to that?
- MR. KESNER: You've actually asked what some of us
- 16 might call a loaded question.
- 17 COMMISSIONER MC CARTHY: A loaded question?
- 18 MR. KESNER: Not negatively, but it's a question --
- 19 maybe a softball is more the issue. We've actually taken action
- 20 in Wisconsin against three different companies. We've taken
- 21 civil action at this point against three different companies. We
- 22 did in the past against an interstate lottery retailer. There is
- 23 a federal statute now prohibiting the sale of interstate lottery
- 24 tickets in interstate commerce. We've actually also taken action
- 25 and we have a pending civil lawsuit, an enforcement lawsuit under
- 26 our public nuisance action, against an Indian tribe in Idaho
- 27 which is offering a gambling site on the Internet. Missouri has
- 28 also filed a suit against the same tribe. That one is currently

- being discussed being appealed to the 7th Circuit here in Chicago 1
- 2 on a sovereign immunity issue.
- 3 COMMISSIONER MC CARTHY: Is that the Coeur d'Alene
- 4 case?
- 5 MR. KESNER: Yes. We have filed that but we did get
- at least an initial ruling from our District Court Judge that we 6
- would have long arm jurisdiction, even though they hadn't 7
- 8 physically set foot in the state of Wisconsin for the purpose of
- this operation, we do have enough of an interest at least to get 9
- over the initial hurdles on jurisdiction. So we have gotten that 10
- initial ruling. So we filed a suit there. 11
- In fact, another of our lawsuits involved in the 12
- 13 Internet gambling industry was against a company which proposed
- to open an Internet site based in Wisconsin, based in Oak Creek, 14
- 15 They came to the Governor and then subsequently to
- 16 our office, the Attorney General's office and asked whether they
- could set up their servers in Oak Creek, Wisconsin in a building 17
- that they own. We said no, you can't. We think it would be 18
- Then they filed a declaratory judgment and we 19 against the law.
- filed back against them. We just settled that. 20
- They've agreed not to open and we did enter a consent 21
- decree and a final judgment in our favor. 22 We won that case.
- 23 They agreed not to open their site in Wisconsin.
- 24 they're opening it based out of South Africa now.
- 25 CHAIRMAN JAMES: Any other questions?
- COMMISSIONER LANNI: I have one for Miss Schneider. 26
- Of your, I think you mentioned 50 members or so, would you know 27
- or would it be available of how many of those entities are 28
- 29 responsible for paying taxes here in the United States?

- MS. SCHNEIDER: There are a number that are --as Dale
- 2 mentioned, there are some that are publicly traded that are in
- 3 the U.S., although their operations for gaming are outside of the
- 4 U.S. There are also some software supply companies that are
- 5 operating with offices in the U.S., software suppliers to
- 6 Internet gaming.
- 7 The other ones, for example, Inner Lotto, in
- 8 Liechtenstein, Inner Keno which is in Gibraltar. There are a
- 9 number of other companies that are all totally based outside of
- 10 the U.S.
- 11 COMMISSIONER LANNI: Of the operators, how many are
- 12 based in the United States of your membership?
- MS. SCHNEIDER: The only ones would be those that
- 14 would be on Indian lands.
- There are no other -- that I'm aware of, there are no
- 16 other Internet gaming operations within the confines of the U.S.
- 17 other than on Indian land.
- 18 COMMISSIONER LANNI: Any pari-mutuel members?
- 19 MS. SCHNEIDER: No, not at this point.
- 20 CHAIRMAN JAMES: Any other questions? I'd like to
- 21 thank our three panelists that have presented so far. My
- 22 suggestion is going to be that we go ahead and take our break
- 23 right now. Hopefully by that time Mr. Bell will have arrived,
- 24 since this panel was supposed to start about in about five
- 25 minutes anyway. I understand that there's been a request that we
- 26 repeat the video during the break time and we will do that for
- 27 the benefit of whoever it is that would like to review that
- 28 again.

- 1 Again, thank you and we hope that you will continue
- 2 to follow the work of the Commission and that you would continue
- 3 to give us the benefit of your wisdom and your advice and your
- 4 counsel. Thank you.
- 5 We will recess.